# Appendix 2

# **CS North-South Cycle Route (Phase 2)**

TfL Proposals (Rev 2B.1 / 2C)

Stage 1 Road Safety Audit

Ref: 2462.01/000/A201/TLRN/2016

Prepared for:

Sponsorship, TfL Road Space Management Directorate

By:

Road Safety Audit, TfL Asset Management Directorate

Prepared by: , Audit Team Leader

Checked by: , Audit Team Member

Approved by:

Version	Status	Date
Α	Audit report issued to Client	27/10/2016



#### 1.0 INTRODUCTION

#### 1.1 Commission

- 1.1.1 This report results from a Stage 1 Road Safety Audit carried out on the Cycle Superhighway (CS) North-South Cycle Route (Phase 2), TfL Proposals (Rev 2B.1 / 2C) proposals.
- 1.1.2 The Audit was undertaken by TfL Road Safety Audit in accordance with the Audit Brief issued by the Client Organisation on 13<sup>th</sup> October 2016. It took place at the Palestra offices of TfL on 25<sup>th</sup> October 2016 and comprised an examination of the documents provided as listed in Appendix A, plus a visit to the site of the proposed scheme.
- 1.1.3 The visit to the site of the proposed scheme was made on 25<sup>th</sup> October 2016. During the site visit the weather was overcast and the existing road surface was dry.

## 1.2 Terms of Reference

- 1.2.1 The Terms of Reference of this Audit are as described in TfL Procedure SQA-0170 dated May 2014. The Audit Team has examined and reported only on the road safety implications of the scheme as presented and how it impacts on all road users and has not examined or verified the compliance of the designs to any other criteria. However, to clearly explain a safety problem or the recommendation to resolve a problem the Audit Team may, on occasion, have referred to a design standard without touching on technical audit. An absence of comment relating to specific road users / modes in Section 3 of this report does not imply that they have not been considered; instead the Audit Team feels they are not adversely affected by the proposed changes.
- 1.2.2 This Safety Audit is not intended to identify pre-existing hazards which remain unchanged due to the proposals; hence they will not be raised in Section 3 of this report as they fall outside the remit of Road Safety Audit in general as specified in the procedure SQA-0170 dated May 2014. Safety issues identified during the Audit and site visit that are considered to be outside the Terms of Reference, but which the Audit Team wishes to draw to the attention of the Client Organisation, are set out in Section 4 of this report.
- 1.2.3 Nothing in this Audit should be regarded as a direct instruction to include or remove a measure from within the scheme. Responsibility for designing the scheme lies with the Designer and as such the Audit Team accepts no design responsibility for any changes made to the scheme as a result of this Audit.
- 1.2.4 In accordance with TfL Procedure SQA-0170 dated May 2014, this Audit has a maximum shelf life of 2 years. If the scheme does not progress to the next stage in its development within this period, then the scheme should be re-audited.
- 1.2.5 Unless general to the scheme, all comments and recommendations are referenced to the detailed design drawings and the locations have been indicated on the plan located in Appendix B.
- 1.2.6 It is the responsibility of the Design Organisation to complete the Designer's response section of this Audit report. Where applicable and necessary it is the responsibility of the Client Organisation to complete the Client comment section of this Audit report. Signatures from both the Design Organisation and Client Organisation must be added within Section 5 of this Audit report. A copy of which must be returned to the Audit Team.

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## 1.3 Main Parties to the Audit

1.3.1 Client Organisation

Client contact details: – TfL Sponsorship

1.3.2 Design Organisation

Design contact details: - TfL Outcomes Design Engineering

1.3.3 Audit Team

Audit Team Leader:

Audit Team Member:

- TfL Road Safety Audit

- TfL Road Safety Audit

Audit Team Observer: None present

1.3.4 Other Specialist Advisors

Specialist Advisor Details: None present

## 1.4 Purpose of the Scheme

1.4.1 The purpose of the scheme is to extend the Cycle Superhighway North-South Route from Stonecutter Street to Ray Street\*.

## 1.5 Special Considerations

1.5.1 The Audit Team has no special considerations to raise.

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<sup>\*</sup>Taken directly from the Audit Brief.

## 2.0 ITEMS RAISED IN PREVIOUS ROAD SAFETY AUDITS

A previous iteration of the proposals were subject to a Stage 1 Road Safety Audit in January 2016 by TfL Road Safety Audit (ref: 2462/VAR/A201/TLRN/2016). The design has been updated, and hence this Audit is not considered relevant to the revised proposals. Problems raised in this Audit that are also evident in the revised proposals have been raised again as part of this Stage 1 Road Safety Audit.

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#### 3.0 ITEMS RAISED AT THIS STAGE 1 ROAD SAFETY AUDIT

This section should be read in conjunction with Paragraphs 1.2.1, 1.2.2 and 1.2.3 of this report.

## 3.1 CYCLE FACILITIES

### 3.1.1 PROBLEM

Location: General to scheme, multiple locations

Summary: Hybrid track design may pose a hazard to cyclists and riders of other

two wheeled vehicles

The Audit Team is concerned that a hybrid track is proposed with the provision of a small upstand from the carriageway. It is assumed that the track will not be provided in colour, to be consistent with the remainder of the north-south cycle route. As a result the hybrid track may have little differentiation from the adjacent carriageway and may appear to be a consistent surface at a similar level. Cyclists and riders of other two wheeled vehicles in particular may fail to appreciate the presence of the kerb upstand, with an exacerbated potential to become unseated and an associated potential for injury as a result.

## RECOMMENDATION

Ensure the hybrid track is adequately visible to all road users. This may require but is not limited to, the provision of additional road markings to define the edge of the carriageway and the use of a different surface material and/or colour.

#### **Design Organisation Response**

Rejected

**Rejected:** The double red line 'no stopping' restrictions highlight to users where the edge of carriageway is, and at the edge of carriageway users are accustomed to a kerb height. 50mm kerb heights are increasingly common across London especially in busy high street contexts and along existing CS routes such as CS7 at Kennington Oval, confusion has not been raised as an issue. Cycle logos are provided at 50m intervals along the cycle track and the kerb will have a colour contrast with the cycle track material.

A potential point of confusion could have been at the start of the hybrid (or stepped) cycle track. However, it is proposed that a triangular ramp marking (diag1062), a cycle logo, a retro-reflective yellow wand and tapered road markings on the approach to direct other traffic away from the stepped track will highlight the presence of the track and level change. The design team therefore feels that the proposed measures ensure the cycle track is sufficiently conspicuous so as not to pose the hazards raised by the audit.

## **Client Organisation Comments**

Agree with the designer's response. Double red lines will be present along the majority of the edge of the carriageway parallel to the cycle track as well as a kerb edge in a contrasting colour. This is consistent with visual definition of a footway alongside a carriageway. Cycle logos in the track will provide further additional visual indication that the there is a cycle track beyond the edge of the kerb.

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#### 3.1.2 PROBLEM

**Location**: General to scheme, multiple locations

**Summary**: Commencement point of the segregation island may pose a hazard to

road users

The cycle segregation is proposed at a width of 300mm with what appears to be a 100mm traffic wand at the commencement point. The Audit Team are concerned that the wand may not be adequately visible to approaching road users due to the narrowness of the vertical feature and the minimal lateral clearance to both the cycle track and the carriageway. Approaching drivers and riders may fail to appreciate the presence of the island with an exacerbated potential for conflict and associated potential for personal injury as a result.

#### RECOMMENDATION

Ensure the segregation island is adequately visible to approaching road users. This may require the provision of a wider island with a wider vertical illuminated feature at the commencement point. It may also be beneficial to ensure adequate lateral clearance is provided to both cyclists and users of the general traffic lane.

## **Design Organisation Response**

Part Accepted

**Part Accepted:** There are two start points with 300mm wide segregation; the northbound start point at the Charterhouse St junction, and the southbound start point at the Greville St junction.

At the Greville Street junction heading southbound, the preceding mandatory cycle lane directs adjacent vehicles past the segregation strip, however it is still important that it is visible. Cycle logos, double red line 'no stopping' restrictions and the retro-



reflective wands (similar to the photo above) highlight the segregation strip. Therefore the design team rejects that this is a hazard at the Greville Street junction.

The issue at the Charterhouse Street junction is slightly different as there is a turning movement around the start of the segregation and more variations in how vehicles approach it. However, the proposed visibility measures proposed for Greville Street also apply here. Maintaining a wide cycle facility is vital to the success of the scheme and narrowing the track at the most critical point, the start in order to provide a wider island, would reduce capacity at busy times. The cycle tracks are approximately 2m

wide, narrowing them further would mean cyclists would be unable to ride twoabreast or overtake, which could discourage cyclists from using the dedicated cycle track in favour of the general traffic lane where provisions for cyclists have not been accommodated. The traffic lanes are already as narrow at 3m. For these reasons, the segregation strip is consistently narrow throughout the link.

Also, any increase in the lateral clearance between the wand and vehicles either side would reduce the physical space for those vehicles. It is recommended that the wands specified at detailed design are of a height below handlebars and wing mirrors to mitigate against striking. It should be noted that the wands are self-correcting.

It is recommended that visibility of the kerb edge is bolstered by retro-reflective paint at the detailed design stage.

## **Client Organisation Comments**

Agree with the designer's response. Segregation will be adequately visible to approaching road users by means of retro-reflective wands, cycle logos on the cycle track side and double red lines on the carriageway side. The standard lateral clearance of 45mm is not proposed for vertical features such as this would require narrowing of the cycle lane leading to a reduced level of service for cyclists. The vertical wands are proposed to be self-correcting to reduce the impact of any strikes.

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#### 3.2 POWERED TWO WHEELERS

## 3.2.1 PROBLEM

**Location**: General to scheme, multiple locations

Summary: Use of battered kerbs to access solo motorcycle bays may pose a

hazard to powered two wheeler riders

It is proposed to provide battered kerbs for powered two wheelers to cross the cycle track and access the parking bay. The Audit Team are concerned that riders of powered two wheeled vehicles may attempt to access the parking bay at an acute angle, and the presence of the battered kerb may destabilise the rider. An exacerbated potential for the rider to become unseated, with an associated potential for personal injury may exist as a result.

#### RECOMMENDATION

Provide a smoother transition for powered two wheelers to access the parking bay. This may require the provision of a conventional dropped kerb or other similar measure.

## Design Organisation Response

Part-accepted

**Part-accepted:** The current proposals show an angled 300mm wide kerb with a 50mm upstand. The pre-consultation drawings proposed a 150mm wide half battered kerb which would have been more severe for P2W to cross. The use of 150mm wide kerbs was raised in audit Ref: 2462/VAR/A201/TLRN/2016 and the design was amended.

Additionally the design team anticipate that P2W users will slow down before attempting to cross the kerbs as they will be turning across a cycle track into a parking bay where they will become stationary. The design team are concerned that too shallow a gradient could encourage P2W users to cross the track at a high speed reducing their visibility of oncoming cyclists. TfL's Motorcycle guidance document is not specific on appropriate gradients for P2W, however it states that a 1 in 5 gradient at a raised side road entry treatment 'can cause issues for motorcyclists'. However, it is anticipated that P2W would have to approach a side road entry treatments at a higher speed in order to continue their onward journey. Side road entry treatments are recommended at TLRN side road junctions as part of TfL's Streetscape Guidance.

An example of the angled kerbs is shown in the image below. These have a gradient of 1 in 6 because the whole kerb is angled rather than just the edge battered. This type of solution will be recommended to the detailed designers.

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Dropping the kerb to a flush or very low upstand across the mouth of the motorcycle bays would reduce the physical separation between cyclists and general traffic lanes, potentially compromising the safety and effectiveness of the scheme. P2W users and other vehicles may be more likely to enter a cycle track with less physical separation when accessing the side roads or parking bays along Farringdon Street.

## **Client Organisation Comments**

Agree with designer's response.

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#### 3.3 TRAFFIC SIGNALS

#### 3.3.1 PROBLEM

Location: General to scheme, multiple locations

**Summary**: Traffic signal locations may not be immediately visible to cyclists

The proposals require cyclists to adopt a carriageway position away from the normal primary stop-line at the two stage right turns. Encouraging cyclists to adopt this position may mean they are located in front or away from the primary traffic signal, relying heavily on the visibility of the secondary traffic signal to decide when to progress.

The absence of primary traffic signal visibility may lead to cyclists failing to appreciate when it is safe to continue, with an exacerbated potential for conflict as a result. This is particularly the case if the secondary traffic signal is obscured or not operational.

#### RECOMMENDATION

Ensure cyclists are located in a position to observe the primary traffic signals for the manoeuvre they wish to undertake. If this cannot be achieved it may be beneficial to provide additional cycle specific traffic signals at the position they are most likely to be observed.

## Design Organisation Response Rejected

**Rejected**: Findings from the TfL trials outlined that the optimal position for the signal for two-stage turns is a far sided secondary signal. This layout has already been applied at many other junctions across London within the Cycle Superhighway and Better Junction programmes and is continued on CSNS for consistency.

## **Client Organisation Comments**

Agree with the designer's response. The London Cycling Design Standards (LCDS) describe requirements for formal two stage turns based on guidance contained in SQA0651 developed following the trial layout.

This states that:

- an early release for cyclists in the ahead waiting area should be provided by a far-sided secondary signal;
- these cyclists must have a clear-sighted view of this [far sided] signal, which should not therefore be a low-level signal head, with a 200mm green cycle aspect as the forth aspect;
- the secondary signal must turn green at the same time as the low-level cycle signal for early release for cyclists waiting behind the stop line.

These principles are proposed for the two-stage turns in this scheme.

#### 3.3.2 PROBLEM

**Location**: A – Farringdon Street junction with West Smithfield

**Summary**: Traffic signals may be masked for northbound drivers by proximity of

loading / disabled bay

The Audit Team are concerned that a vehicle located within the loading bay on the west side of the junction may restrict forward visibility to any nearside traffic signal.

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Northbound drivers may fail to appreciate the necessity to stop at this location, or react late upon a traffic signal coming into view. An exacerbated potential for drivers to enter the junction injudiciously, with a resultant potential for side-swipe or shunt type conflicts may exist as a result.

#### RECOMMENDATION

It is recommended that appropriate forward visibility to the nearside traffic signal is provided. This may require the relocation or reduction in length of the loading / disabled bay.

#### **Design Organisation Response**

## Accepted

**Accepted:** An offside island and primary traffic signal are now included in the concept design. This will increase the forward visibility of the traffic signals. There will also be a far sided secondary signal on the southern side of the pedestrian refuge island.

There are no other suitable locations for the bay to be relocated to and it is required by the businesses under the viaduct. As further mitigation the proposed controls of the bay will prevent vehicles from using it at peak times to ensure visibility of the nearside signal is maintained when traffic flows are highest. During the hours when the bay can be used it will be restricted to taxis between 10am and 4pm and 7pm – midnight. Between the hours of midnight - 7am loading and unloading will be permitted. The benefit of this arrangement is that it ensure high sided vehicles will only ever be permitted to use the bay during night time hours when traffic flows are lower.

## **Client Organisation Comments**

Agree with the designer's response.

## 3.4 PARKING AND LOADING FACILITIES

## 3.4.1 PROBLEM

**Location**: B – Farringdon Street opposite West Smithfield

Summary: Loading bay location may hamper visibility for pedestrians and cyclists

The Audit Team is concerned that the location proposed loading / disabled bay may restrict visibility to / from pedestrians and cyclists. The pedestrian and cycle facilities are located immediately downstream of the bay, hence any vehicle located within the bay is likely to impact on the visibility to / from these facilities. Pedestrians and cyclists may fail to appreciate when it is safe to proceed due to the reduced visibility, entering the carriageway injudiciously. Pedestrians and cyclists entering the carriageway injudiciously may be at an exacerbated potential for conflict with vehicles.

#### RECOMMENDATION

Increase the visibility for pedestrians and cyclists. This may require building out the footway at the location of the crossing points and modifying the layout of the loading / disabled bay.

Design Organisation Response	Part accepted		
Part-accepted: The pedestrian and cyc	cle crossings over Farringdon Street will be		

signalised with traffic held while each crossing is running allowing pedestrians and cyclists to cross the road safely. Even with a high sided vehicle parked in the bay the minimum forward visibility requirement of 40m to the pedestrian crossing (LTN1/95) is achieved. The forward visibility to the cycle crossing is reduced due to the stop line set back in relation to the kerb line.

The design team accepts that road users who choose to ignore safe signalised facilities do so at their own risk. However it should be noted that the existing road layout does not have a controlled pedestrian or cycle crossing at this junction and pedestrians have far less visibility of oncoming traffic as the current uncontrolled crossing is immediately adjacent to a parking bay. There have been no recorded collisions involving pedestrians in the last 3 years at this junction. Additionally there are no other safe, feasible locations to relocate the loading bay to owing to the location which includes the Holborn Viaduct to the south and a bus stop to the north. It is important the loading bay is maintained to ensure businesses in the area can continue to be serviced.

As a means of mitigation the design has been amended so that loading and unloading is only permitted between midnight and 7am. With taxis allowed to use the bay for ranking between 10am and 4pm and 7pm - midnight. This change will ensure that high sided vehicles that may restrict visibility the most are not using the bay during the AM and PM peak when pedestrian footfall/cycle flows will be highest.

## **Client Organisation Comments**

Agree with the designer's response. Pedestrians and cyclists have dedicated green time within the signal staging to cross the road separate from motor traffic.

Without a suitable location for the business under the Holborn Viaduct to service, there is a risk that freight vehicles will park in the area illegally which in turn could cause a greater risk to pedestrians or cyclists than the designated bay proposed.

#### 3.4.2 PROBLEM

**Location**: C – Farringdon Street opposite Plumtree Court

**Summary**: Loading bay location may restrict visibility for powered two wheelers

The Audit Team is concerned that the location of the proposed loading / disabled / taxi bay may restrict visibility to / from powered two wheelers. Powered two wheeler riders may struggle to observe cyclists when backing out their motorcycle from the parking bay, due to the presence of taxis or other vehicles parked immediately upstream. Riders may enter the cycle facility injudiciously with an exacerbated potential for conflict with cyclists as a result.

#### RECOMMENDATION

Increase the inter-visibility for powered two wheeler riders. This may require modifying the layout of the loading / disabled / taxi bay.

#### Design Organisation Response Accepted

**Accepted:** The design has been amended to switch the bays around so that the loading/disabled/taxi bay is now to the south of the motorcycle bay. This change should increase inter-visibility for P2W riders.

## **Client Organisation Comments**

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Agree with the designer's response.

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#### 3.4.3 PROBLEM

**Location**: D – Farringdon Road south of Greville Street

Summary: Loading bay location may pose a hazard to cyclists and drivers

The Audit Team is concerned that a loading bay is proposed within the cycle track on Farringdon Road (northbound) on the approach to Greville Street. This layout poses a number of safety concerns, namely:

- When the bay is occupied, cyclists within the cycle track will be required to re-join the general traffic lane. This manoeuvre is less likely to be anticipated by other road users with an exacerbated potential for conflict with cyclists as a result.
- Further to the point above, if cycle volumes experienced on the existing north-south superhighway are replicated at this location, the number of cyclists attempting to re-join the carriageway may be prohibitive and lead to congestion within the cycle track. Congestion within the cycle track may lead to cyclists re-joining the carriageway at the back of the queue which is also less likely to be anticipated by other road users with an exacerbated potential for conflict with cyclists as a result.
- Drivers attempting to enter the loading bay may experience difficulties in identifying cyclists on the nearside, exacerbating a potential for conflict, particularly if cycle approach speeds exceed the vehicle speed due to congestion. Furthermore, cyclists are unlikely to anticipate a goods vehicle pulling into the segregated facility when the remainder of the route is protected from vehicular incursion.
- Any cyclist who re-joins the carriageway and cycles on the offside of the vehicle may be situated within the 'dooring zone' of the drivers cab.

#### RECOMMENDATION

It is recommended that the loading bay is relocated to an alternative location. If this cannot be achieved it may be preferable remove the cycle facility, or to modify the layout of the facility to clarify priorities in a similar manner to the layout surrounding the bus facility on the opposite side of the road.

## **Design Organisation Response**

Part Accepted

Part accepted: The proposed loading bay is essential to ensure businesses along this section of Farringdon Road can be serviced. Alternative locations were investigated but no feasible locations were available. The design team appreciates the potential conflicts with large numbers of cyclists using the cycle track and as a means of mitigating this are proposing that loading and unloading will only be permitted between the hours of 12am and 6am. During these hours the number of cyclists using the cycle track will be much less than during peak hours/daytime. The likelihood of the potential issues outlined above should therefore be dramatically reduced.

It is proposed to change the loading facility from a bay to a single red line and permit stopping only between the hours of 12am and 6am in order to facilitate loading and unloading. This has been proposed to discourage vehicles from illegally using the bay during peak times. TfL's enforcement team have advised that single red lines are used illegally less than red route bays.

#### **Client Organisation Comments**

Agree with the designer's response. It is essential that provision is provided for

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servicing the businesses along this section of the route and no alternative locations are available as the only accesses to the businesses are on Farringdon Road.

Changing the proposed bay to a single red line should reduce the tendency for drivers to park illegally in this location as they may have been more likely to in a marked out bay.

Cycle logo patches have been proposed on the carriageway parallel to the loading facility to raise awareness to drivers of the potential presence of cyclists in the carriageway.

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#### 3.5 CARRIAGEWAYS

#### 3.5.1 PROBLEM

**Location**: E – Farringdon Street approach to West Smithfield

**Summary**: Carriageway alignment may pose a hazard to road users

The Audit Team is concerned that the southbound carriageway in proximity to the bus stop guides road users into the central pedestrian refuge island. Should a bus be located within the bus stop, road users passing the bus may fail to appreciate the abrupt requirement to deviate around the pedestrian island. An exacerbated potential for conflict with the feature and associated potential for personal injury may exist as a result.

## RECOMMENDATION

Increase the distance between the bus stop and the pedestrian refuge to provide a greater transition length. If this cannot be achieved it may be beneficial to maximise the visibility of the pedestrian island.

## **Design Organisation Response**

Accepted

**Accepted:** There will also be a primary traffic signal on the island which should make drivers aware of the presence of a traffic island. However it is accepted that the traffic lane alignment curves abruptly on the approach to the island.

Hatching to TSRGD diagram number 1040 has been added on the approach to the island to increase its visibility and to guide drivers around the island.

It is not possible to move the bus stop further north to smooth the lane alignment due to the space required at the rear of the bus stop to track large vehicles around and leave adequate clearance between northbound and southbound traffic lanes. The current design allows for vehicles of all class to manoeuvre around the bus cage.

#### Client Organisation Comments

Agree with the designer's response.

End of list of problems identified and recommendations offered in this Stage 1 Road Safety Audit

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## 4.0 ISSUES IDENTIFIED DURING THE STAGE 1 ROAD SAFETY AUDIT THAT ARE OUTSIDE THE TERMS OF REFERENCE

Safety issues identified during the audit and site inspection that are considered to be outside the Terms of Reference, but which the Audit Team wishes to draw to the attention of the Client Organisation, are set out in this section. It is to be understood that, in raising these issues, the Audit Team in no way warrants that a full review of the highway environment has been undertaken beyond that necessary to undertake the Audit as commissioned.

### 4.1 ISSUE

**Location**: General to scheme, multiple locations

Reason considered to be outside the Terms of Reference: Detailed design issue

It is proposed to provide the cycle facility under the Holborn Viaduct at trief kerb level. Although no exact details regarding this layout have been provided, the Audit Team are concerned that without the provision of a physical feature to discourage cyclists from travelling close to the edge of the kerbing, there is a risk for cyclists to fall from the kerbing into the carriageway. It is recommended that the layout incorporates a raised upstand or feature at the carriageway side of the facility to discourage cyclists from travelling too close to the carriageway.

## **Design Organisation Response**

Accepted

**Accepted:** The exact design of the trief kerb level cycle track is still to be determined. However, it is agreed that a raised feature should be present to discourage cyclists from travelling close to the kerb edge. This recommendation will be included in the final design handed over to the detailed designers.

## **Client Organisation Comments**

Agree with the designer's response.

## 4.2 ISSUE

**Location**: General to scheme, multiple locations

Reason considered to be outside the Terms of Reference: Detailed design issue

A number of the side roads are indicated without the provision of a give-way feature to indicate priority and to advise drivers of the location to wait when exiting. This is considered to be a design anomaly and it is recommended that a give-way is provided at all side road accesses that do not have priority.

## **Design Organisation Response**

Rejected

**Rejected:** The locations of the side roads without give way markings are all situated on Farringdon Street. All of these side roads or accesses are anticipated to have very low flows as they provide access for loading/unloading to a small number of premises. Any driver who is emerging from one of these accesses must have entered from Farringdon Street and will therefore be aware that they are crossing a footway and cycle track and should give way before entering the main carriageway.

Each side road has a raised entry treatment, with footway material which will prompt drivers to slow down and give way to traffic on the cycle track and carriageway as

well as pedestrians on the footway. Cycle symbols (diagram 1057) at the mouths of the side roads reinforce this.

The same approach has been taken at lightly trafficked side roads in Phase 1 of the North-South scheme on Blackfriars Road and no safety issues have been observed or reported.

Treating these accesses as crossovers rather than side roads has urban realm benefits from less road markings and gives the feel of a more pedestrian friendly and less traffic dominated environment.

## **Client Organisation Comments**

Agree with the designer's response. Road markings such as give-way lines are not commonly used for vehicle access points such as these, therefore further markings are not recommended.

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#### 4.3 ISSUE

**Location**: 1 – Turnagain Lane junction with Farringdon Street

Reason considered to be outside the Terms of Reference: Detailed design issue

It is proposed to provide a give way facility at the edge of the building line on Turnagain Lane. The close proximity of the adjacent building is likely to significantly restrict visibility to the left for drivers. It may be beneficial to consider bringing the give-way facility forward to increase visibility.

## **Design Organisation Response**

**Accepted** 

**Accepted:** The design will be amended to bring forward the give way markings to increase visibility for drivers. It should be noted that traffic flows in and out of Turnagain Lane are likely to be low given that it is a minor access road to the loading bays at the rear of 14-21 A40 Holborn Viaduct.

## **Client Organisation Comments**

Agree with the designer's response.

#### 4.4 ISSUE

**Location**: 2 – Farringdon Street junction with West Smithfield

Reason considered to be outside the Terms of Reference: Item for consideration rather than a defined road safety concern

It is proposed to provide a give-way facility for northbound cyclists exiting from West Smithfield. The size of the facility is unlikely to accommodate more than a couple of cyclists before spilling out into the carriageway. Whilst unlikely to pose a road safety concern, it may be beneficial to review the size of the facility and ensure it is adequate to accommodate the volume of cyclists likely to use it.

This is of particular concern as if congested, cyclists may resort to turning right within the carriageway if their onward path is obstructed. Cyclists that perform this manoeuvre would do so through the pedestrian crossing on the exit to the junction which operates in the same traffic signal stage.

## **Design Organisation Response**

Rejected

**Rejected:** Traffic surveys carried out in October 2016 recorded a maximum peak hour flow of 27 cyclists per hour turning right out of Snow Hill into Farringdon Street. This equates to less than 1 cyclist per cycle of the traffic signals that could turn right into the cycle track, which can comfortably be accommodated within the waiting area provided. The waiting area up to the give way marking can store at least 2 cyclists. A keep clear marking is also positioned east of the give way marking to prevent other cyclists blocking those entering from Snow Hill. This area provides space for at least an extra 2 cyclists to wait.

Eastbound and westbound cyclists receive a green signal in the same stage so by the time cyclists from Snow Hill reach the northbound cycle track, most cyclists will have left the stop line and reservoir, creating space for cyclists to enter.

The transition from stage 4 (cycle crossing) to stage 1 (northbound traffic) is likely to be controlled by the intergreen associated with the pedestrian crossing as this will be

longer than the intergreens associated with the cycle crossing and northbound traffic. This adds extra time for cyclists to enter the cycle track before northbound and southbound traffic gain right of way.

## **Client Organisation Comments**

Agree with the designer's response. Detailed traffic modelling has informed the design of this junction and the space provided for cyclists is deemed to be appropriate to the demand and layout of the junction.

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#### 4.5 ISSUE

**Location**: 3 – Farringdon Street north of West Smithfield

Reason considered to be outside the Terms of Reference: Detailed design issue

It is proposed to provide a bus shelter within the floating bus stop island. It would appear that the bus shelter is located in close proximity to the cycle track. It may be beneficial to ensure adequate lateral clearance is provided to the rear of the shelter to ensure the feature does not pose a hazard to cyclists.

## **Design Organisation Response**

Rejected

**Rejected:** This has been accommodated within the design as there is 450mm lateral clearance between the western kerb face of the cycle track and the bus shelter. This is the clearance recommended in LCDS 2 and has been used as the standard throughout the North-South route and many other cycling schemes across London.

## **Client Organisation Comments**

Agree with the designer's response. The design of the bus stop and shelter comply with TfL's standards for bus stop bypasses and adequate clearance is provided from the bus shelter to the cycle track.

## 4.6 ISSUE

**Location**: 4 – Greville Street junction with Farringdon Road

Reason considered to be outside the Terms of Reference: Not safety related

It is proposed to provide an uncontrolled pedestrian crossing facility across the cycle track on Greville Street. Due to the number of pedestrians likely to use this footway it is highly likely that pedestrians will cross without giving regard to the presence of cyclists. Whilst unlikely to result in personal injury due to the very low speeds cyclists will need to be travelling to make this manoeuvre. It may be beneficial to provide measures to facilitate cyclists to pass through Greville Street less impeded. At peak times the number of cyclists waiting to pass may block the facility for other cyclists.

## **Design Organisation Response**

Part Accepted

Part Accepted: The design team acknowledges there will be heavy pedestrian and cycle flows using Greville Street due to the Crossrail station opening at Farringdon in 2018. Alternative route alignments for the cycle track were considered at the planning stages and the alignment proposed is deemed the most suitable.

Measures have therefore been taken to encourage pedestrians to cross the cycle track at the designated crossing point to ensure the potential conflict points are minimised. This has been achieved by positioning a line of street furniture alongside the cycle track. It is also proposed that the cycle track be at a different level to the surrounding footway to discourage pedestrians from crossing it away from the crossing point.

An ASL is proposed on Farringdon Road for northbound cyclists. The ASL is 7m deep which should provide space for any northbound cyclists to wait without impeding cyclists turning left into Greville Street. The feeder lane for cyclists is 2m wide which is wide enough to allow cyclists to separate into streams; those turning left into Greville Street and those continuing north along Farringdon Road.

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Signalising the crossing point over the cycle track was considered but ruled out due to the narrow crossing distance. It was thought pedestrians may not pay attention to the signals with such a narrow crossing and still cross when cyclists have right of way, potentially increasing the conflict issue. It was also decided that adding extra street furniture to such a busy footway would worsen pedestrian comfort and detract from the urban realm.

Similar courtesy crossings along the route with high pedestrian and cycle interaction have been observed to operate well.

## **Client Organisation Comments**

Agree with the designer's response. It is not proposed to signalise the informal crossing over the cycle track due to the likelihood of non-compliance. Significant improvements have been made in this location to facilitate the increased pedestrian flows that are expected from the opening of Crossrail. These include wider footways on Greville Street with the closure to motor traffic and a wider pedestrian crossing over Farringdon Road.

The crossing and footways take into account pedestrian desire lines. In addition, there is currently a construction hoarding blocking the east footway on Farringdon Road. Once the Crossrail works are complete, this footway will be re-opened and those pedestrians heading south are likely to use this side of the road rather than crossing Farringdon Road and the cycle track to head south. Furthermore, four new signalised crossings are proposed at the Charterhouse Street junction to the south providing formal facilities for pedestrians to cross and continue in any direction.

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## 4.7 ISSUE

**Location**: 5 – Farringdon Road junction with Ray Street

Reason considered to be outside the Terms of Reference: Item for consideration rather than a defined road safety concern

A previous iteration of the proposals included the provision of a right turn pocket for vehicles turning into Ray Street. The revised proposals remove this provision. It may be beneficial to provide a right turning pocket at this location to encourage correct road position and discourage encroachment into the opposing traffic lane.

Design Organisation Response	Accepted		
Accepted: This was removed accidentally and has been reinstated into the designs.			
<b>Client Organisation Comments</b>			
Agree with the designer's response.			

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#### 5.0 SIGNATURES AND SIGN-OFF

#### 5.1 AUDIT TEAM STATEMENT

We certify that we have examined the drawings and documents listed in Appendix A. to this Safety Audit report. The Road Safety Audit has been carried out in accordance with TfL Procedure SQA-0170 dated May 2014, with the sole purpose of identifying any feature that could be removed or modified in order to improve the safety of the measures. The problems identified have been noted in this report together with associated suggestions for safety improvements that we recommend should be studied for implementation.

No one on the Audit Team has been involved with the design of the measures.

	TF⊅			

Name: Signed:

Position: Road Safety Audit Manager Date: 27/10/2016

Organisation: Transport for London, Road Safety Audit

Asset Management Directorate

Address: 4<sup>th</sup> Floor Palestra, 197 Blackfriars Road, London, SE1 8NJ

Contact:

## **AUDIT TEAM MEMBER:**

Name: Signed:

Position: Principal Road Safety Auditor Date: 27/10/2016

Organisation: Transport for London, Road Safety Audit

Asset Management Directorate

Address: 4<sup>th</sup> Floor Palestra, 197 Blackfriars Road, London, SE1 8NJ

Contact:

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## 5.2 DESIGN TEAM STATEMENT

In accordance with SQA-0170 dated May 2014, I certify that I have reviewed the items raised in this Stage 1 Safety Audit report. I have given due consideration to each issue raised and have stated my proposed course of action for each in this report. I seek the Client Organisation's endorsement of my proposals.

Name:

Position: Lead Design Engineer

Organisation: ODE TfL

Signed: Dated: 2<sup>nd</sup> May 2017

## 5.3 CLIENT ORGANISATION STATEMENT

I accept these proposals by the Design Organisation.

Name:

**Position:** Senior Sponsor **Organisation:** RSM TfL

ianod:

Signed: Dated: 19 April 2017

## 5.4 SECONDARY CLIENT ORGANISATION STATEMENT (where appropriate)

I accept these proposals by the Design Organisation.

Name:

**Position:** Senior Portfolio Sponsor

Organisation: TfL RSM

Signed: Dated: 19 April 2017

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## **APPENDIX A**

## **Documents Forming the Audit Brief**

## **DRAWING NUMBER**

# Drawing 21 of 27

TDE-ST-PJ338-CSNS-ID-21 TDE-ST-PJ338-CSNS-ID-22 TDE-ST-PJ338-CSNS-ID-23 TDE-ST-PJ338-CSNS-ID-24 TDE-ST-PJ338-CSNS-ID-25 TDE-ST-PJ338-CSNS-ID-26 TDE-ST-PJ338-CSNS-ID-27

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## **DOCUMENTS**

## **DETAILS** (where appropriate)

$\boxtimes$	Safety Audit Brief
	Site Location Plan
	Traffic signal details
	TfL signal safety checklist
	Departures from standard
	Previous Road Safety Audits
	Previous Designer Responses
	Collision data
	Collision plot
	Traffic flow / modelling data
	Pedestrian flow / modelling data
	Speed survey data
	Other documents

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## **APPENDIX B**

## **Problem Locations**

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